# Governor's Intergovernmental Commission for Agriculture

2014 Report to Governor Martin O'Malley

January 2015

Earl F. Hance Secretary Maryland Department of Agriculture

and Chair Governor's Intergovernmental Commission for Agriculture

#### **Governor's Intergovernmental Commission for Agriculture**

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The Governor's Intergovernmental Commission for Agriculture (GICA) was established on June 29, 2006, to "promote the economic profitability of agriculture in the State by ensuring that all appropriate State agencies work in a cooperative, coordinated manner with local government and industry groups in planning, implementing, overseeing and evaluating intergovernmental initiatives related to agricultural affairs of the State." (The 2014 list of members can be found in APPENDIX A). In 2014, GICA's main focus was on agritourism, a value-added activity that more Maryland farmers are adding to their agricultural operations as an additional source of income.

#### GICA accomplished the following this year:

- 1. Developed recommendations and model definition for agritourism and held discussions with the Maryland Association of Counties (MACO) Planners Auxiliary group about agritourism.
- 2. Hosted presentations from the Department of Business and Economic Development and the State Highway Administration on opportunities for agritourism operators.
- 3. Reviewed housing issues related to the H2A Visa program.
- 4. Reviewed the Maryland Agricultural Conflict Resolution Service's joint education program with the Maryland Association of Realtors.
- 5. Reviewed stormwater regulations and issues pertaining to agricultural buildings.

During the follow up meeting with the MACO planners group, there was discussion about the need for a model definition for agritourism. GICA formed a workgroup to review existing definitions both nationally and at the county level. The workgroup was comprised of representatives of the Maryland Department of Agriculture (MDA), Maryland Farm Bureau, county planners, Maryland Farm Credit, Maryland Association of Counties, producers, the Maryland Wineries Association and Agricultural Marketing Professionals. The workgroup held three conference calls over the summer, focusing primarily on zoning and permitting issues. It reviewed existing country definitions, county comprehensive plans and other state definitions. It then developed a list of recommendations.

#### GICA identified the following issues during its review of agritourism:

- The need for a model definition of "agritourism." -- Thirteen Maryland counties have enacted some sort of definition of "Agritourism" in their county codes and several states have enacted a definition of agritourism as well.
- Sixteen counties have put information in their comprehensive plans that support agriculture as a business and not just for the purpose of preserved land.
- The word "commercial" has created a conflict for agritourism. It opens up the commercial code related to permitting, etc. requirements.
- County inspectors enforce the permit laws on the books.
- Some counties have acreage definitions of farms to ensure there are no "farmettes."
- Maryland has a contributory negligence statute that is favorable to defendants.
- Within Title 12 Building and Material Codes there is an exemption for agricultural buildings used for agritourism from building permits for nine Maryland counties. The law, however, does not preempt counties from enacting their own requirements.

#### Model Definition of "Agritourism"

GICA developed the following model definition:

"Agricultural Enterprise" includes an accessory farm-based business which is secondary to the primary agricultural use of the properties where activities such as on-farm processing of agricultural products and agritourism occur. "Agritourism" is a series of activities conducted on a farm and offered to the public or to invited groups for the purpose of education, recreation, or active involvement in the farm operation. These activities may include, but are not limited to, farm tours, hayrides, corn mazes, seasonal petting arms, farm museums, guest farm, pumpkin patches, "pick your own" or "cut your own" produce, classes related to agricultural products or skills, and picnic and party facilities offered in conjunction with the above.

While agritourism is defined within another definition ("agricultural enterprise"), GICA members felt that agritourism should be in addition (accessory) to the primary agricultural activity done on the farm and not a stand-alone farming activity. Members felt that a category of farm activities needed to be created in which to fit agritourism.

#### ADDITIONAL RECOMMENDATIONS:

#### For the Counties:

- Recommend to county officials that a county "ombudsman" be designated in each county where there is no Agricultural Marketing Professional (AMP) at this time.
- Request that county tourism boards include an agritourism operator as a board member.
- Agritourism operators should create an industry association, comprised of agritourism operations as well as other niche-market groups.
- Encourage linkages/relationship building between the AMP and the county tourism representative.

#### For Agritourism Operators:

- Leave the existing contributory negligence statute alone but consider recommending that operations put signage at the front of their properties and/or have guests sign waiver forms.
- Provide a model "checklist" for people who want to go into agritourism, as well as for county planning and health officials (APPENDIX B).

#### 2015 AND BEYOND

During 2015 GICA will review local housing regulations and the impact they have on the H-2A Visa program. The H-2A Visa program gives agricultural employers who anticipate a shortage of domestic workers to bring nonimmigrant foreign workers to the U.S. to perform agricultural labor or services of a temporary or seasonal nature. The program requires that employers provide or secure housing at no cost to H-2A workers. According to the Maryland Department of Labor, Licensing and Regulation, there are 47 agricultural employers in the state in thirteen counties who use the H-2A visa program. There are a total of 661 H-2A employees scheduled to date. H-2A employers have expressed concern about some of the county housing regulatory requirements and their ability to utilize the H-2A program. GICA will spend the next year looking at ways to improve the current local regulatory requirements as they pertain to the H2A visa program.

MDA appreciates the opportunity to submit the 2014 Annual Report.

### Appendix A

## Governor's Intergovernmental Commission for Agriculture 2014 Members

Secretary Earl F. Hance (chair) Maryland Department of Agriculture

**Appointed Members** 

Lisa Barge General Public, Agricultural Marketing, Anne Arundel County

Cheryl DeBerry General Public, Agricultural Specialist, Garrett County

Faith Elliott-Rossing General Public, Queen Anne's County Economic Development

Robin Frazier MD Association of Counties

Kurt Fuchs General Public, Mid Atlantic Farm Credit Rodney Glotfelty MD Association of County Health Officials

Leslie Hendrickson-Hart General Public, Washington County Agricultural Marketing

George Mayo Maryland Agricultural Education Foundation

Erroll Mattox Rural Maryland Council James L. McCarron MD Municipal League

Amy Moredock MD Association of County Planning Officials Sarah O'Herron MARBIDCO, Proprietor, Black Ankle Vineyards

Tal Petty Maryland Agricultural Commission
Charles Rice General Public, Planner, Charles County

Pamela Saul General Public, Ag Producer, Montgomery County

Jim Steele Maryland Farm Bureau

**Ex-Officio Members** 

Secretary John Griffin Department of Natural Resources

Secretary Joshua Sharfstein Department of Health and Mental Hygiene

Secretary Dominic Murry Department of Business and Economic Development

Secretary Robert Summers, PhD Department of the Environment

Secretary Richard E. Hall Department of Planning

Dr. Cheng-I Wei College of Agriculture and Natural Resources

Staff

Joanna Kille Maryland Department of Agriculture

## APPENDIX B

# GETTING STARTED CHECKLIST FOR AGRITOURISM ON THE FARM BASIC INFORMATION

	Yes	No	N/A
Develop a Business Plan			
Contact your local Agricultural Marketing Professional if your county			
has one before you do anything else to help navigate through the county			
process			
Make a list of things you want to do as part of your agritourism enterprise			1
Develop drawings if you are planning to build or add onto a building			
Identify appropriate person in each department for assistance			
Check County State and local License Requirements			
(Contact: the Clerk of the Circuit Court in which your business will be			
located)			
Check with County to determine whether zoning is appropriate?			1
Obtain and review County Permit Requirements			
Determine type of site plan (formal "required by county" or informal "for			
your reference") is required (identify activity locations, entrances and			
exits for emergency) (What is capacity of site at one time?)			
Determine what type of Health Department inspection is needed			1
Develop written policies and procedures on the following (at a minimu	m)		
Food safety and farm safety issues for workers			
Safety and Health requirements (bathrooms, cooking facilities, food)			1
Safety and Health requirements for Animals			1
Are pasture/paddocks fenced?			
Are electric fences marked?			
Is there fencing to keep animals away from the public?			
Are manure levels in barns and paddocks under control?			
People hygiene – is there soap/water, antiseptic hand lotion/wipes?			
Is there signage to instruct people how to behave around animals?			
Parking Plan (Does plan need to be approved by Police and Fire			
Department?)			
Signs (do signs need to be approved by County?)			
Is farm sign clearly visible?			
Is entrance to farm easy to find?			
Can customers enter and leave safely?			
Building			
Is entrance clearly marked?			
Are doorways wide enough			
Floors level			
Parking			
Is directional signage available?			
Are parking spaces marked?			
Is there sufficient space for in and out?			
First Aid Kits and Fire Extinguishers readily available	]		

Handwashing and Restrooms		
<u>Marketing</u>		
Contact Chamber of Commerce		
Contact Better Business Bureau		
Contact County level office of Economic Development		
Contact Department of Business and Economic Development Office of		
Tourism		
Develop Advertisements (internet, mailouts, etc.)		
Social Media (Twitter, Facebook etc)		